# REPORT OF THE AUDIT OF THE TRIMBLE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015



### MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT OF THE TRIMBLE COUNTY FISCAL COURT

June 30, 2015

The Auditor of Public Accounts has completed the audit of the Trimble County Fiscal Court for fiscal year ended June 30, 2015.

We have issued an unmodified opinion, based on our audit, on the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of Trimble County Fiscal Court.

#### **Financial Condition:**

The Trimble County Fiscal Court had total receipts of \$3,854,102 and disbursements of \$3,417,063 in fiscal year 2015. This resulted in a total ending fund balance of \$1,684,725, which is an increase of \$498,840 from the prior year.

#### **Report Comment:**

2015-001 The County Was Not In Compliance With Applicable Laws Over Disbursements

#### **Deposits:**

The fiscal court's deposits as of August 31, 2014, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$344,584

The fiscal court's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the fiscal court's deposits in accordance with the security agreement.

<u>CONTENTS</u>	PAGE
INDEPENDENT AUDITOR'S REPORT	1
TRIMBLE COUNTY OFFICIALS	4
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS	6
Notes to financial statement	9
BUDGETARY COMPARISON SCHEDULES	21
NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES	26
SCHEDULE OF CAPITAL ASSETS	29
NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS	30
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	33
COMMENT AND RECOMMENDATION	
APPENDIX A:  CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM	



### MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Matthew G. Bevin, Governor
William M. Landrum III, Secretary
Finance and Administration Cabinet
Honorable Jerry Powell, Trimble County Judge/Executive
Members of the Trimble County Fiscal Court

Independent Auditor's Report

#### **Report on the Financial Statement**

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of Trimble County Fiscal Court, for the year ended June 30, 2015, and the related notes to the financial statement which collectively comprise the Trimble County Fiscal Court's financial statement as listed in the table of contents.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Audit Guide for Fiscal Court Audits* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



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#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described more fully in Note 1 of the financial statement, the financial statement is prepared by Trimble County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Trimble County Fiscal Court as of June 30, 2015, or changes in financial position or cash flows thereof for the year then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the fund balances of Trimble County Fiscal Court as of June 30, 2015, and their respective cash receipts and disbursements, and budgetary results for the year then ended, in accordance with the basis of accounting practices prescribed or permitted by the Department for Local Government described in Note 1.

#### Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of Trimble County Fiscal Court. The budgetary comparison schedules and capital asset schedule, are presented for purposes of additional analysis and are not a required part of the financial statement, however they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying budgetary comparison schedules and capital asset schedule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and capital asset schedule are fairly stated in all material respects in relation to the basic financial statement.

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#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 1, 2016 on our consideration of Trimble County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Trimble County Fiscal Court's internal control over financial reporting and compliance.

Based on the results of our audit, we present the accompanying comment and recommendation included herein, which discusses the following report comment:

2015-001 The County Was Not In Compliance With Applicable Laws Over Disbursements

Respectfully submitted,

Mike Harmon

**Auditor of Public Accounts** 

February 1, 2016

#### TRIMBLE COUNTY OFFICIALS

#### For The Year Ended June 30, 2015

#### **Fiscal Court Members:**

Jerry Powell County Judge/Executive

Kenneth Green Magistrate
Don McCarty Magistrate
Nolan Hamilton, Jr. Magistrate
David Scott Magistrate

#### **Other Elected Officials:**

Crystal Heinz County Attorney

Bobby Temple Jailer

Tina Browning County Clerk

Stacy Bruner Circuit Court Clerk

Tim Coons Sheriff

Jill Mahoney Property Valuation Administrator

Frederica Congleton Coroner

#### **Appointed Personnel:**

Regina Rand County Treasurer

Ashley Thornsberry Financial Officer/Deputy Judge
Kathi McGuire Payroll Officer/Deputy Judge

Roy Callis Road Supervisor
Susan Barnes Fiscal Court Clerk

## TRIMBLE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2015

## TRIMBLE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

#### For The Year Ended June 30, 2015

	Budgeted Funds					
		General Fund		Road Fund		Jail Fund
RECEIPTS						
Taxes	\$	981,522	\$		\$	
Excess Fees		34,756				
Licenses and Permits		731,938				
Intergovernmental		108,426		1,164,311		88,452
Charges for Services		266,671				
Miscellaneous		221,182		224,936		35
Interest		226		364		
Total Receipts		2,344,721		1,389,611		88,487
DISBURSEMENTS						
General Government		701,659				
Protection to Persons and Property		390,306				327,116
General Health and Sanitation		167,019				,
Social Services		ŕ				
Recreation and Culture		47,007				
Roads				756,774		
Debt Service		51,839		33,967		
Administration		691,680		159,663		12,376
Total Disbursements		2,049,510		950,404		339,492
Excess (Deficiency) of Receipts Over Disbursements Before Other						
Adjustments to Cash (Uses)		295,211		439,207		(251,005)
Other Adjustments to Cash (Uses)						
Financing Obligation Proceeds				29,660		32,141
Transfers From Other Funds		366,347		27,000		220,000
Transfers To Other Funds		(294,400)		(166,347)		220,000
Total Other Adjustments to Cash (Uses)		71,947	-	(136,687)		252,141
Total Sulet Hajasarens to Sush (Sses)		72,5 . 7		(120,007)		202,111
Net Change in Fund Balance		367,158		302,520		1,136
Fund Balance - Beginning (Restated)		155,471		259,908		5,676
Fund Balance - Ending	\$	522,629	\$	562,428	\$	6,812
Composition of Fund Balance						
Bank Balance	\$	542,759	\$	567,611	\$	21,933
Less: Outstanding Checks	Ψ	(20,130)	Ψ	(5,183)	Ψ	(15,121)
		(=0,120)		(-,-00)		(,)

522,629 \$ 562,428 \$ 6,812

Certificates of Deposit

Fund Balance - Ending

# TRIMBLE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2015 (Continued)

<b>Budgeted Funds</b>			Unb	udgeted Fund		
Local Governme Economic Assistanc Fund	c	]	License Fee Fund		Parks Board Fund	 Total Funds
\$		\$	24,050	\$		\$ 1,005,572 34,756
5,5	95					731,938 1,366,784
	2		1,611		25	266,671 446,178 2,203
5,5	97		25,661		25	 3,854,102
11,0 19,1 47,2 77,3	21		299 299			 701,659 717,422 178,019 19,121 94,244 756,774 85,806 864,018 3,417,063
(71,7	61)		25,362		25	 437,039
74,4			(200,000)			 61,801 660,747 (660,747)
74,4	-00		(200,000)			 61,801
2,6	64		(174,638) 754,650		25 6,916	 498,840 1,185,885
\$ 5,9	03	\$	580,012	\$	6,941	\$ 1,684,725
\$ 6,1 (2	13	\$	75,185 504,827	\$	6,941	\$ 1,220,542 (40,644) 504,827
\$ 5,9	03	\$	580,012	\$	6,941	\$ 1,684,725

### INDEX FOR NOTES TO THE FINANCIAL STATEMENT

Note 1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	9
Note 2.	DEPOSITS	12
Note 3.	Transfers	12
Note 4.	LONG-TERM DEBT	12
Note 5.	EMPLOYEE RETIREMENT SYSTEM	14
Note 6.	DEFERRED COMPENSATION	16
Note 7.	HEALTH REIMBURSEMENT ACCOUNT/FLEXIBLE SPENDING ACCOUNT	17
Note 8.	Insurance	17
Note 9.	CONDUIT DEBT	17
NOTE 10.	PRIOR PERIOD ADJUSTMENTS	17

### TRIMBLE COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2015

#### **Note 1.** Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statement of Trimble County includes all budgeted and unbudgeted funds under the control of the Trimble County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

#### **B.** Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

#### C. Basis of Presentation

#### **Budgeted Funds**

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Basis of Presentation (Continued)

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

License Fee Fund - The purpose of this fund is to account for funds received from the waste hauling permits and license fees. The funds may be used for any purpose.

#### **Unbudgeted Funds**

The fiscal court reports the following unbudgeted fund:

Parks Board Fund - The Parks Board was created for managing and maintaining the park.

#### **D.** Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the Parks Board Fund to be budgeted because the fiscal court does not approve the expenses of this fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### E. Trimble County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Trimble County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of Trimble County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### F. Deposits

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

#### Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of KRS 41.240(4). As of June 30, 2015, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of August 31, 2014, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the fiscal court's deposits in accordance with the security agreement.

• Uncollateralized and Uninsured \$344.584

#### Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2015.

	General Fund	Road Fund	Li	cense Fee Fund	Tra	Total ansfers In
General Fund	\$ _	\$ 166,347	\$	200,000	\$	366,347
Jail Fund	220,000					220,000
LGEA Fund	 74,400					74,400
Total Transfers Out	\$ 294,400	\$ 166,347	\$	200,000	\$	660,747

#### Reason for transfers:

To move resources from and to the General Fund and other funds, for budgetary purposes, to the funds that will expend them.

#### Note 4. Long-term Debt

#### A. Courthouse Expansion

On May 31, 2007, the fiscal court entered into a financing agreement with the Kentucky Association of Counties Leasing Trust to borrow \$450,000 at a variable interest rate for the expansion of the Trimble County Courthouse. The county will make monthly payments of varying amounts for 11 years in accordance with the contract. Principal payment requirements and scheduled interest for the remaining term of the contract are as follows:

#### **Note 4.** Long-term Debt (Continued)

#### A. Courthouse Expansion (Continued)

Fiscal Year Ended June 30	<u></u>	Principal	Scheduled Interest		
2016 2017 2018	\$	45,000 50,000 55,000	\$	4,938 2,829 224	
Totals	\$	150,000	\$	7,991	

#### **B.** Dump Truck and Storage Buildings

On January 29, 2013, the fiscal court entered into a financing agreement with the Kentucky Association of Counties Leasing Trust to borrow \$155,437 at a variable interest rate for payment for dump trucks and storage building construction. The county will make quarterly payments of varying amounts for five years in accordance with the contract. Principal payment requirements and scheduled interest for the remaining term of the contract are as follows:

Fiscal Year Ended June 30	P	Principal		Interest		
2016 2017 2018	\$	31,390 32,164 16,379	\$	2,212 1,185 199		
Totals	\$	79,933	\$	3,596		

#### C. Pickup Truck

On September 11, 2014, the fiscal court entered into a financing agreement with the Bedford Loan and Deposit Bank to borrow \$29,660 at 2.75% interest rate for the purchase of a pickup truck for the Road Department. The county will make monthly payments of \$530 for 60 months in accordance with the contract. Principal payment requirements and scheduled interest for the remaining term of the contract are as follows:

Fiscal Year Ended June 30	Principal		Ir	nterest
2016	\$	5,721	\$	635
2017		5,887		469
2018		6,051		305
2019		6,220		136
2020		1,579		7
Totals	\$	25,458	\$	1,552

#### **Note 4.** Long-term Debt (Continued)

#### D. Jail Vehicle

On October 21, 2014, the fiscal court entered into a financing agreement with the Farmers Bank of Milton to borrow \$32,141 at 4.125% interest rate for the purchase of a vehicle for the use of the Jailer. The county will make monthly payments of \$594 for 60 months in accordance with the contract. Principal payment requirements and scheduled interest for the remaining term of the contract are as follows:

Fiscal Year Ended June 30	P	rincipal	Scheduled Interest		
2015	<b>.</b>	- 0=0	Φ.	4.050	
2016	\$	6,072	\$	1,053	
2017		6,330		795	
2018		6,596		529	
2019		6,874		252	
2020		2,355		20	
Totals	\$	28,227	\$	2,649	

#### E. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2015, was as follows:

	eginning Balance	A	Additions Reductions		Ending Balance		Due Within One Year		
Financing Obligations	\$ 305,568	\$	61,801	\$	83,751	\$	283,618	\$	88,183
Total Long-term Debt	\$ 305,568	\$	61,801	\$	83,751	\$	283,618	\$	88,183

#### Note 5. Employee Retirement System

#### A. Plan Description

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan that covers all eligible regular full-time members employed in non-hazardous *and hazardous duty* positions in the county. The Plan provides for retirement, disability and death benefits to plan members. Retirement benefits may be extended to beneficiaries of the plan members under certain circumstances. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute five percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute six percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 17.67 percent.

#### Note 5. Employee Retirement System (Continued)

#### A. Plan Description (Continued)

Hazardous covered employees are required to contribute eight percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute nine percent of their salary to be allocated as follows: eight percent will go to the member's account and one percent will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 34.31 percent.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on, or after, January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute five percent (nonhazardous) and eight percent (hazardous) of their annual creditable compensation and one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent (nonhazardous) and seven and one-half percent (hazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

The county's contribution for FY 2013 was \$239,611, FY 2014 was \$244,739, and FY 2015 was \$224,014.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

CERS also provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

		% Paid by Member through
Years of Service	% paid by Insurance Fund	Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

#### Note 5. Employee Retirement System (Continued)

#### A. Plan Description (Continued)

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Hazardous employees whose participation began on or after July 1, 2003, earn 15 dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon the death of a hazardous employee, such employee's spouse receives ten dollars per month for insurance benefits for each year of the deceased employee's hazardous service. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Kentucky Retirement Systems issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### **B.** Net Pension Liability

As promulgated by GASB Statement No. 68 the total pension liability for CERS was determined by an actuarial valuation as of June 30, 2014. The total net pension liability for all employers participating in CERS was determined by an actuarial valuation as of June 30, 2014, measured as of the same date and is as follows: non-hazardous \$3,244,377,000 and hazardous \$1,201,825,000, for a total net pension liability of \$4,446,202,000 as of June 30, 2014. Based on these requirements, Trimble County's proportionate share of the net pension liability as of June 30, 2015 is:

	Ju	ine 30, 2014	June 30, 2015			
Hazardous	\$	231,000	\$	207,000		
Non-Hazardous		1,775,000		1,569,000		
Totals	\$	2,006,000	\$	1,776,000		

The complete actuarial valuation report including all actuarial assumptions and methods is publically available on the website at www.kyret.ky.gov or can be obtained as described in the paragraph above.

#### **Note 6.** Deferred Compensation

On February 24, 2000, the Trimble County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

#### **Note 6. Deferred Compensation (Continued)**

These deferred compensation plans permits all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

#### Note 7. Health Reimbursement Account/Flexible Spending Account

The Trimble County Fiscal Court established a flexible spending (FSA) and health reimbursements (HRA) accounts on May 1, 2012 to provide employees an additional health benefit. The County has contracted with Febco Inc., a third-party administrator, to administer the plans. The HRA plan provides a debit card to each eligible employee providing \$1,500 or \$3,000, depending upon the type of insurance plan the employee has, each year to pay for qualified medical expenses. Employees may also contribute additional pre-tax funds (FSA) through payroll deduction. The balance in the accounts as of June 30, 2015, was \$26,498.

#### Note 8. Insurance

For the fiscal year ended June 30, 2015, Trimble County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 9. Conduit Debt

From time to time the county has issued bonds to provide financial assistance to the power plant for pollution control in the public interest, in accordance with KRS 103.210. This debt may take the form of certain types of limited-obligation revenue bonds. Although conduit debt obligations bear the Trimble County Fiscal Court's name as issuer, the Fiscal Court has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf it is issued. Neither the Fiscal Court nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statement. As of June 30, 2015, conduit debt has been issued but the amount currently outstanding is not reasonably determinable.

#### Note 10. Prior Period Adjustments

The prior year ending fund balance for the general fund was increased by \$110 for an adjusted beginning fund balance of \$155,471. The adjustment was due to a prior year outstanding check being voided.



## TRIMBLE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

## TRIMBLE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

#### For The Year Ended June 30, 2015

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	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS							
Taxes	\$	830,600	\$ 858,470	\$	981,522	\$	123,052
Excess Fees		10,000	34,756		34,756		
Licenses and Permits		620,600	620,600		731,938		111,338
Intergovernmental		84,900	102,513		108,426		5,913
Charges for Services		190,000	192,409		266,671		74,262
Miscellaneous		246,354	292,524		221,182		(71,342)
Interest			 123		226		103
Total Receipts		1,982,454	 2,101,395		2,344,721		243,326
DISBURSEMENTS							
General Government		777,260	787,260		701,659		85,601
Protection to Persons and Property		456,358	489,358		390,306		99,052
General Health and Sanitation		179,406	199,006		167,019		31,987
Recreation and Culture		45,000	47,500		47,007		493
Debt Service		53,100	66,100		51,839		14,261
Administration		871,330	912,171		691,680		220,491
Total Disbursements		2,382,454	2,501,395		2,049,510		451,885
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		(400,000)	(400,000)		295,211		695,211
Other Adjustments to Cash (Uses)							
Transfers From Other Funds		366,347	366,347		366,347		
Transfers To Other Funds		(366,750)	(366,750)		(294,400)		72,350
Total Other Adjustments to Cash (Uses)		(403)	(403)		71,947		72,350
Net Change in Fund Balance		(400,403)	(400,403)		367,158		767,561
Fund Balance Beginning (Restated)		400,403	 400,403		155,471		(244,932)
Fund Balance - Ending	\$	0	\$ 0	\$	522,629	\$	522,629

# TRIMBLE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

				ROAI	D FU	J <b>ND</b>		
	Budgeted Amounts Original Final			Actual Amounts, (Budgetary		Variance with Final Budget Positive		
RECEIPTS		Originai		rinai		Basis)	(,	Negative)
Intergovernmental	\$	949,232	\$	1,265,379	\$	1,164,311	\$	(101,068)
Miscellaneous	Ψ	, .,, <u></u>	Ψ	252,432	Ψ	224,936	Ψ	(27,496)
Interest		550		550		364		(186)
Total Receipts		949,782		1,518,361		1,389,611		(128,750)
DISBURSEMENTS								
Roads		821,325		943,525		756,774		186,751
Debt Service		47,000		47,000		33,967		13,033
Administration		234,267		680,646		159,663		520,983
Total Disbursements		1,102,592		1,671,171		950,404		720,767
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(152,810)		(152,810)		439,207		592,017
Other Adjustments to Cash (Uses)								
Financing Obligation Proceeds						29,660		29,660
Transfers To Other Funds		(166,347)		(166,347)		(166,347)		
Total Other Adjustments to Cash (Uses)		(166,347)		(166,347)		(136,687)		29,660
Net Change in Fund Balance		(319,157)		(319,157)		302,520		621,677
Fund Balance Beginning		319,157		319,157		259,908		(59,249)
Fund Balance - Ending	\$	0	\$	0	\$	562,428	\$	562,428

# TRIMBLE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

			JAII	LFUN	ND .		
	 Budgeted Original	Amo	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)	
RECEIPTS	 				<u> </u>		
Intergovernmental	\$ 85,600	\$	85,600	\$	88,452	\$	2,852
Miscellaneous			32,141		35		(32,106)
Total Receipts	 85,600		117,741		88,487		(29,254)
DISBURSEMENTS							
Protection to Persons and Property	332,200		359,100		327,116		31,984
Administration	37,650		48,567		12,376		36,191
Total Disbursements	369,850		407,667		339,492		68,175
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(284,250)		(289,926)		(251,005)		38,921
Adjustificities to Cash (Oses)	 (204,230)		(20),720)		(231,003)		30,721
Other Adjustments to Cash (Uses)							
Financing Obligation Proceeds					32,141		32,141
Transfers From Other Funds	 284,250		284,250		220,000		(64,250)
Total Other Adjustments to Cash (Uses)	 284,250		284,250		252,141		(32,109)
Net Change in Fund Balance			(5,676)		1,136		6,812
Fund Balance Beginning	 		5,676		5,676		
Fund Balance - Ending	\$ 0	\$	0	\$	6,812	\$	6,812

5,903 \$

5,903

0 \$

TRIMBLE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

Fund Balance - Ending

	LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND						
	Budgeted Original	Amounts Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
RECEIPTS							
Intergovernmental	\$	\$	5,595	\$	5,595	\$	
Interest					2		2
Total Receipts			5,595		5,597		2
DISBURSEMENTS							
General Government	500		500				500
General Health and Sanitation	11,000		11,000		11,000		
Social Services	18,200		23,200		19,121		4,079
Recreation and Culture	46,500		56,595		47,237		9,358
Administration	6,300		64				64
Total Disbursements	82,500		91,359		77,358		14,001
Excess (Deficiency) of Receipts Over							
Disbursements Before Other	(02.500)		(05.764)		(71.761)		14.002
Adjustments to Cash (Uses)	(82,500)		(85,764)		(71,761)		14,003
Other Adjustments to Cash (Uses)							
Transfers From Other Funds	82,500		82,500		74,400		(8,100)
Transfers To Other Funds							
Total Other Adjustments to Cash (Uses)	82,500		82,500		74,400		(8,100)
Net Change in Fund Balance			(3,264)		2,639		5,903
Fund Balance Beginning			3,264		3,264		

0 \$

\$

# TRIMBLE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

	LICENSE FEE FUND							
	Budgeted Amounts			Actual Amounts, (Budgetary		Variance with Final Budget Positive		
		Original		Final		Basis)	(1	Negative)
RECEIPTS								
Licenses and Permits	\$	25,000	\$	25,000	\$	24,050	\$	(950)
Interest		2,050		2,050		1,611		(439)
Total Receipts		27,050		27,050		25,661		(1,389)
DISBURSEMENTS								
Administration		50		5,050		299		4,751
Total Disbursements		50		5,050		299		4,751
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		27,000		22,000		25,362		3,362
Other Adjustments to Cash (Uses)								
Transfers To Other Funds		(199,900)		(199,900)		(200,000)		(100)
Total Other Adjustments to Cash (Uses)		(199,900)		(199,900)		(200,000)		(100)
Net Change in Fund Balance		(172,900)		(177,900)		(174,638)		3,262
Fund Balance Beginning		172,900		177,900		754,650		576,750
Fund Balance - Ending	\$	0	\$	0	\$	580,012	\$	580,012

## TRIMBLE COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2015

#### **Note 1. Budgetary Information**

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

## TRIMBLE COUNTY SUPPLEMENTARY SCHEDULE Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

## TRIMBLE COUNTY SCHEDULE OF CAPITAL ASSETS Supplementary Information - Regulatory Basis

#### For The Year Ended June 30, 2015

The fiscal court reports the following schedule of capital assets:

	Beginning Balance			Ending
	(Restated)	Additions	Deletions	Balance
Land	\$ 423,900	\$	\$	\$ 423,900
Buildings	1,568,269			1,568,269
<b>Building Improvements</b>	980,712			980,712
Land Improvements	567,380			567,380
Vehicles and Equipment	2,118,029	96,584	28,446	2,186,167
Infrastructure	4,713,981	226,205		4,940,186
Total Capital Assets	\$ 10,372,271	\$ 322,789	\$ 28,446	\$10,666,614

## TRIMBLE COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS

#### June 30, 2015

#### Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Capitalization Threshold		Useful Life
			(Years)
Land Improvements	\$	12,500	10-60
<b>Buildings and Building Improvements</b>	\$	25,000	10-75
Equipment	\$	2,500	3-25
Vehicles	\$	2,500	3-25
Infrastructure	\$	20,000	10-50

#### **Note 2. Prior Period Adjustment**

Vehicles and Equipment increased \$25,682 due to an error in the prior year.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



# MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

The Honorable Jerry Powell, Trimble County Judge/Executive Members of the Trimble County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* 

#### Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Trimble County Fiscal Court for the fiscal year ended June 30, 2015 and the related notes to the financial statement which collectively comprise the Trimble County Fiscal Court's financial statement and have issued our report thereon dated February 1, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Trimble County Fiscal Court's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Trimble County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Trimble County Fiscal Court's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Trimble County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying comment and recommendation as item 2015-001.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon

**Auditor of Public Accounts** 

February 1, 2016

# TRIMBLE COUNTY COMMENT AND RECOMMENDATION

For The Year Ended June 30, 2015

### TRIMBLE COUNTY COMMENT AND RECOMMENDATION

#### Fiscal Year Ended June 30, 2015

#### STATE LAWS AND REGULATIONS:

2015-001 The County Was Not In Compliance With Applicable Laws Over Disbursements

We noted the following non-compliances during our disbursement testing:

- Four invoices were not paid within 30 days.
- Five invoices were paid before fiscal court approval.
- One payment was made without the Treasurer's signature.

Because invoices are not date stamped when received and no log of outstanding purchase orders is maintained, payments are not being made timely. In addition, two of the late payments noted were due to the county waiting to receive vehicles before issuing payment. A payment was also issued without the Treasurer's signature because she was not available to sign the check.

When invoices are not paid within thirty days, the county could incur late penalties and interest. In addition when invoices are paid before fiscal court approval and without the Treasurer's signature, the county is violation of the Department of Local Government's (DLG) *County Budget Preparation and State Local Finance Officer Policy Manual*.

Per KRS 65.140(2), payments should be made within thirty working days of receipt. KRS 68.210 gives the State Local Finance Officer the authority to prescribe a uniform system of accounts. This uniform system of accounts, as outlined in the *County Budget Preparation and State Local Finance Officer Policy Manual*, directs the Treasurer to countersign checks only if the claim has been reviewed by fiscal court. The treasurer is not authorized to designate anyone to sign checks on their behalf. Per KRS 68.020 and 68.275, the treasurer must co-sign all checks.

We recommend the fiscal court maintain a log of outstanding purchase orders and date stamp invoices when received to help ensure payments are made within 30 working days of receipt, as required by KRS 65.140(2). We also recommend the Treasurer sign all checks after claims are approved by Fiscal Court to comply with the DLG Budget Manual.

County Judge/Executive's Response: None.



## CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

### TRIMBLE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015

#### CERTIFICATION OF COMPLIANCE

### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

### TRIMBLE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015

The Trimble County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program were expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer